## **Introduced by Assembly Member Dutra**

February 21, 2003

An act to amend Section 99314.6 of, and to add and repeal Section 99268.17 of, the Public Utilities Code, relating to transportation.

## LEGISLATIVE COUNSEL'S DIGEST

AB 1320, as introduced, Dutra. Transportation: cost recovery and fund allocation.

Existing law authorizes operators to file specified claims for operating costs with a transportation planning agency.

This bill would until January 1, 2008, exclude from operating costs when calculating fare revenue ratios, specified expenses to the extent they exceed 125% of the operator's costs in the prior year.

Existing law provides that funds in the State Transportation Fund contained in the Transportation Planning and Development Account shall be available, when appropriated by the Legislature, only for specified transportation planning and mass transportation purposes. Under existing law, funds from this account are allocated by the Controller to each transportation planning agency and county transportation commission and the San Diego Metropolitan Transit Development Board. Existing law precludes this allocation for operating costs, however, to an operator that fails to meet specified efficiency standards, which are based on the operating cost per revenue vehicle hour. Under existing law, a transportation planning agency, a county transportation commission, and the San Diego Metropolitan Transit Development Board may adjust the calculation of operating costs and revenue vehicle hours based on the exclusion of cost increases

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beyond the change in the Consumer Price Index for specified items and on the exclusion of startup costs for new services.

This bill would require a transportation planning agency, a county transportation commission, and the San Diego Metropolitan Transit Board to adjust the calculation of operating costs and vehicle hours for purposes of the efficiency standards. The bill would also delete the Consumer Price Index as the cost increase measurement standard and would, instead, exclude cost increases in excess of 125% of the operator's cost in the prior year for specified items. The bill would add to those items costs for power and settlement payments.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

*The people of the State of California do enact as follows:* 

- 1 SECTION 1. Section 99268.17 is added to the Public Utilities 2 Code, to read:
- 99268.17. (a) Notwithstanding subdivision (a) of Section 99247, the following costs shall be excluded from the definition of operating cost for the purposes of calculating any required ratios of fare revenues to operating cost specified in this article:
- 7 (1) The additional operating costs required to provide 8 comparable complementary paratransit service as required by Section 37.121 of Title 49 of the Code of Federal Regulations, pursuant to the Americans with Disabilities Act of 1990 (42 U.S.C. 10 Sec. 12101 et seq.), as identified in the operator's paratransit plan 11 12 pursuant to Section 37.139 of Title 49 of the Code of Federal 13 Regulations that exceed 125 percent of the operator's costs required to provide comparable complementary paratransit 15 service in the prior year.
  - (2) The additional costs of liability insurance premiums and payments in settlement of claims arising out of the operator's liability that exceed 125 percent of the operator's liability insurance premiums and payments in settlement of claims in the prior year.
  - (3) The additional costs of power and fuel, including diesel fuel, gasoline, natural gas, and electricity, that exceed 125 percent of the operator's costs for power and fuel in the prior year.
- 24 (b) This section shall remain in effect only until January 1, 25 2008, and as of that date is repealed, unless a later enacted statute,

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which is enacted before January 1, 2008, deletes or extends that 2 date.

- SEC. 2. Section 99314.6 of the Public Utilities Code is amended to read:
- 99314.6. Except as provided in Section 99314.7, the following eligibility standards apply:
- (a) Except as provided in subdivision (b), funds shall not be allocated for operating purposes pursuant to Sections 99313 and 99314 to an operator unless the operator meets either of the following efficiency standards:
- (1) The operator's total operating cost per revenue vehicle hour in the latest year for which audited data are available does not exceed the sum of the preceding year's total operating cost per revenue vehicle hour and an amount equal to the product of the percentage change in the Consumer Price Index for the same period multiplied by the preceding year's total operating cost per revenue vehicle hour.
- (2) The operator's average total operating cost per revenue 19 vehicle hour in the latest three years for which audited data are available does not exceed the sum of the average of the total operating cost per revenue vehicle hour in the three years preceding the latest year for which audited data are available and an amount equal to the product of the average percentage change in the Consumer Price Index for the same period multiplied by the average total operating cost per revenue vehicle hour in the same three years.
  - (b) The transportation planning agency, county transportation commission, or the San Diego Metropolitan Transit Development Board, as the case may be, may shall adjust the calculation of operating costs and revenue vehicle hours pursuant to subdivision (a) to account for either or both of the following factors as it deems appropriate to encourage progress in achieving the objectives of efficiency, effectiveness, and productivity pursuant to Section <del>99244</del>:
  - (1) Exclusion of costs increases beyond the change in the Consumer Price Index for fuel, alternative in excess of 125 percent of the operator's costs in the prior year for the following costs:
  - (A) Fuel.

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- (B) Alternative fuel programs, insurance, or state.
- (C) Power, including electricity.

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(D) Insurance premiums.

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- (E) Payments in settlement of claims arising out of the operator's liability.
- (F) State or federal mandates, including the additional operating costs required to provide comparable complementary paratransit service as required by Section 37.121 of Title 49 of the Code of Federal Regulations, pursuant to the Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12101 et seq.), as identified in the operator's paratransit plan pursuant to Section 37.139 of Title 49 of the Code of Federal Regulations.
- (2) Exclusion of startup costs for new services for a period of not more than two years.
- (c) Funds withheld from allocation to an operator pursuant to subdivision (a) shall be retained by the transportation planning agency, county transportation commission, or the San Diego Metropolitan Transit Development Board, as the case may be, for reallocation to that operator for two years following the year of ineligibility. In a year in which an operator's funds are allocated pursuant to subdivision (a), funds withheld from allocation during a preceding year shall also be allocated. Funds not allocated before the commencement of the third year following the year of ineligibility shall be reallocated to cost-effective high priority regional transit activities, as determined by the transportation planning agency, county transportation commission, or the San Diego Metropolitan Transit Development Board, as the case may be. If that agency or commission, or the board, determines that no cost-effective high priority regional transit activity exists, the unallocated funds shall revert to the Controller for reallocation.
- (d) As used in this section, the following terms have the following meanings:
- (1) "Operating cost" means the total operating cost as reported by the operator under the Uniform System of Accounts and Records, pursuant to Section 99243 and subdivision (a) of Section 99247.
- (2) "Revenue vehicle hours" has the same meaning as "vehicle service hours," as defined in subdivision (h) of Section 99247.
- (3) "Consumer Price Index," as applied to an operator, is the regional Consumer Price Index for that operator's region, as published by the United States Bureau of Labor Statistics. If a

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regional index is not published, the index for the State of California applies.

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- (4) "New service" has the same meaning as "extension of public transportation services" as defined in Section 99268.8.
- (e) The restrictions in this section do not apply to allocations made for capital purposes.
- (f) The Legislature finds and declares that the Loma Prieta earthquake of 1989 caused damage to commercial property and employment losses, with consequent reductions in sales tax revenues, within the Santa Cruz Metropolitan Transit District to 10 the economic detriment of that district. Accordingly, that district's exemption from this section, as initially provided for by Section 4 of Chapter 35 of the Statutes of 1991, is reinstated and shall continue until July 1, 1998; therefore, the district is exempt from this section for the 1995-96, 1996-97, and 1997-98 fiscal years.